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Secretary of Labor, United States
Department of Labor

UNITED STATES DISTRICT COURT FOR THE
DISTRICT OF GUAM

THOMAS E. PEREZ, Secretary of Labor,)	Case No.: 1:12-CV-00008
United States Department of Labor,)	
)	[PROPOSED] CONSENT JUDGMENT AND
Plaintiff,)	ORDER
v.)	
)	
ACME UNIVERSAL, INC., a corporation;)	
and XIN BO "PAUL" YU, an individual,)	
)	
Defendants.)	
)	
)	

Plaintiff, THOMAS E. PEREZ, Secretary of Labor, United States Department of Labor
("Plaintiff" or the "Secretary"), and Defendants ACME UNIVERSAL, INC. ("Acme") and XIN
BO "PAUL" YU (together "Defendants") have agreed to resolve the matters in controversy in

1 this civil action and consent to the entry of this consent judgment (“Consent Judgment” or
2 “Judgment”) under the Fair Labor Standards Act (“FLSA” or “Act”), 29 U.S.C. § 201 *et seq.*

3 **I. ADMISSIONS BY THE DEFENDANTS:**

4 A. Admissions as to Jurisdiction

- 5 1. The Secretary has filed a Complaint alleging that Defendants Acme and Paul Yu
6 violated provisions of Sections 6, 7, 11(a), 11(c), 15(a)(2), 15(a)(3) and 15(a)(5)
7 of the FLSA, 29 U.S.C. §§ 206; 207; 211(a) and (c); 215(a)(2), (3) and (5).
8
- 9 2. Defendants acknowledge receipt of a copy of the Secretary’s Complaint.
- 10 3. Defendants waive any defenses to the Secretary’s Complaint.
- 11 4. Defendants admit that the Court has jurisdiction over the parties and subject
12 matter of this civil action and that venue lies in the District Court for the District
13 of Guam.
- 14 5. Defendants admit that Defendants Acme and Paul Yu are both covered as
15 employers by the FLSA, and must comply with its provisions.
- 16 6. Defendants admit that since at least May 16, 2009, Defendants hired workers
17 from China, who were brought to Guam to work in Acme’s residential
18 construction business.
- 19 7. Defendants understand and expressly acknowledge that the provisions and
20 safeguards guaranteed under the FLSA to employees, including but not limited to
21 those found in Sections 6, 7, 11(a), 11(c), 15(a)(2), 15(a)(3) and 15(a)(5), apply to
22 the employees identified on Exhibit A to the Second Amended Complaint.
- 23 8. Defendants and the Secretary agree to the entry of this Consent Judgment without
24 contest.
25

1 9. Defendants acknowledge that Defendants and any individual or entity acting on
2 their behalf or at their direction have notice of, and understand, the provisions of
3 this Consent Judgment.

4 B. Admissions as to Defendants' Hiring Practices

- 5 1. Defendants admit that they hired the sixteen employees identified on Exhibit A to
6 the Second Amended Complaint ("H-2B Employees") through the H-2B visa
7 program. *See* 8 C.F.R. §§ 214.2(h)(1)(ii)(D), 214.2(h)(6).
8
9 2. Defendants admit that at least the majority of the H-2B Employees had to pay a
10 fee to Defendants of up to \$6,000 upon starting employment.
11
12 3. Defendants admit that Defendants deducted up to \$500 from the worker's pay
13 each month until the fee identified in paragraph I.B.2 was fully paid by the H-2B
14 Employee.
15
16 4. Defendants admit to telling the H-2B Employees that the fee identified in
17 paragraph I.B.2. was a "deposit" which would be returned when the employees
18 stopped working at Acme, so long as the employees obeyed Defendants'
19 instructions.
20
21 5. Defendants admit to requiring that the H-2B Employees, upon arrival in Guam,
22 give their passports over to Paul Yu.
23
24 6. Defendants admit to requiring that the H-2B Employees, upon starting
25 employment, sign a document in English only entitled "Contract of Employment"
which stated that the workers were going to receive the hourly rate required by the
H-2B regulations; which hourly rate was in excess of the federal minimum wage
of \$7.25 required to be paid under the FLSA.

1 7. Defendants admit that they did not pay the H-2B Employees the hourly rate or
2 overtime rate listed on the "Contract of Employment."

3 D. Admissions as to Working Conditions

- 4 1. Defendants admit that, throughout their employment, the H-2B Employees
5 schedule required they work more than 40 hours per week.
- 6 2. Defendants admit to not paying the H-2B Employees the minimum wage required
7 by the FLSA for all hours worked.
- 8 3. Defendants admit to not paying the H-2B Employees the rate required by the H-
9 2B program for all hours worked.
- 10 4. Defendants admit to not paying the H-2B Employees one and a half times the rate
11 required by the H-2B program for hours worked over forty in a seven day
12 workweek.
- 13 5. Defendants admit that they required the H-2B Employees to live in housing
14 provided by Defendants.
- 15 6. Defendants admit that they transported the H-2B Employees to the jobsite each
16 workday in vehicles provided by Defendants.

17 E. Admissions as to the Secretary's Investigation

- 18 1. The Secretary alleges that the Defendants deterred the H-2B employees from
19 exercising their rights under the FLSA, by providing instructions to the H-2B
20 Employees about what to tell the Secretary. Defendants do not contest this
21 contention for purposes of this Consent Judgment only.
- 22 2. Defendants admit to providing inaccurate records to the Secretary of hours
23 worked and pay received by the H-2B Employees.
- 24
- 25

1 F. Admissions as to FLSA Violations

- 2 1. Defendants admit that since at least May 16, 2009, Defendants paid the H-2B
3 Employees wages at rates less than the applicable federal minimum wage in
4 workweeks when said employees were engaged in commerce or in the production
5 of goods for commerce or were employed in an enterprise engaged in commerce
6 or in the production of goods for commerce, within the meaning of the FLSA.
7
8 2. Defendants admit that since at least May 16, 2009, Defendants paid the H-2B
9 Employees wages at rates less than one and one half times their regular rate for
10 work performed in excess of 40 hours in a workweek when said employees were
11 engaged in commerce or in the production of goods for commerce or were
12 employed in an enterprise engaged in commerce or in the production of goods for
13 commerce, within the meaning of the FLSA.
14
15 3. The Secretary alleges that the Defendants at least May 16, 2009, have interfered
16 with the Secretary's ability to investigate Defendants for compliance with the
17 FLSA. Defendants do not contest this contention for purposes of this Consent
18 Judgment only.
19
20 4. Defendants admit that since at least May 16, 2009, Defendants have failed to
21 make, keep and preserve accurate records of the H-2B Employees and of the
22 wages, hours, and other conditions and practices of employment maintained by
23 Defendants as prescribed by the regulations found in 29 C.F.R. Part 516 that are
24 issued, and from time to time amended, pursuant to Section 11(c) of the FLSA.
25

1 5. Defendants admit that since at least May 16, 2009, Defendants have retaliated, or
2 otherwise discriminated against H-2B Employees whom Defendants believed had
3 spoken to government officials.

4 6. Defendants admit that since at least May 16, 2009, Defendants threatened to
5 retaliate, or otherwise discriminate in any way against H-2B Employees who
6 engaged in activity protected by the FLSA by speaking to government officials.

7 G. Civil Money Penalties

8 1. Defendants agree to withdraw their Notice of Exception to \$12,320.00 in civil
9 money penalties assessed by the Secretary on May 15, 2012, pursuant to Section
10 16(e) of the FLSA, for the Defendants' violations of the FLSA described herein.

11 2. Defendants agree to pay the \$12,230.00 in civil money penalties to the Secretary
12 in accordance with the process outlined in paragraphs III.9-III.11 below, and the
13 payment scheduled attached as Exhibit 1.

14 3. Defendants agree to the Secretary submitting this Consent Judgment and Order to
15 the U.S. Department of Labor's Office of the Administrative Law Judges as
16 evidence of the resolution of the action *In the Matter of Acme Universal, Inc. and*
17 *Xin Bo "Paul" Yu*, Case No. 2012-FLS-00005.
18

19 Having considered the submissions made in connection with the proposed settlement, the
20 representations, arguments, recommendation of counsel for the parties, and the requirements of
21 law, the Court hereby makes the following findings of fact and conclusions of law in support of
22 its Final Order and Judgment approving the Consent Judgment:
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1 **II. FINDINGS OF FACT AND CONCLUSIONS OF LAW:**

- 2 A. The Secretary has filed a Complaint alleging that Defendants violated provisions
3 of Sections 6, 7, 11(a), 11(c), 15(a)(2), 15(a)(3) and 15(a)(5) of the FLSA, 29
4 U.S.C. §§ 206; 207; 211(a) and (c); 215(a)(2), (3) and (5).
- 5 B. Defendants have received a copy of the Secretary's Complaint.
- 6 C. Defendants have waived any defenses to the Secretary's Complaint.
- 7 D. This Court has jurisdiction over the parties and subject matter of this civil action,
8 and venue lies in the District Court for the District of Guam.
- 9 E. Defendants and the Secretary have agreed to the entry of this Consent Judgment
10 without contest.
- 11 F. Defendants and any individual or entity acting on their behalf or at their direction
12 have notice of, and understand, the provisions of this Consent Judgment.
- 13 G. Since at least May 16, 2009, both Acme and Paul Yu have employed the workers
14 identified on Exhibit A to the Second Amended Complaint ("H-2B Employees").
- 15 H. Since at least May 16, 2009, Acme has been engaged in related activities
16 performed through unified operation or common control for a common business
17 purpose, and has been an enterprise within the meaning of Section 3(r) of the
18 FLSA, 29 U.S.C. § 203(r).
- 19 I. Since at least May 16, 2009, Acme has been an enterprise engaged in commerce
20 or in the production of goods for commerce within the meaning of Sections
21 3(s)(1)(A) of the FLSA, 29 U.S.C. § 203(s)(1)(A); in that it has employees who
22 have been engaged in commerce or the production of goods for commerce, or in
23 handling, selling, or otherwise working on goods or materials that have been
24
25

1 moved in or produced for commerce by any person, and is an enterprise whose
2 annual gross volume of sales made or business done is not less than \$500,000.

3 J. Since at least May 16, 2009, the H-2B Employees were engaged in commerce or
4 in the production of goods for commerce or employed in an enterprise engaged in
5 commerce or in the production of goods for commerce, within the meaning of the
6 FLSA.

7 K. Paul Yu is an employer subject to the provisions of the FLSA, and jointly liable
8 for any violations of the FLSA by Defendants.

9 L. Since at least May 16, 2009, Defendants have violated Sections 6 and 15(a)(2) of
10 the FLSA by permitting the H-2B Employees to be paid wages at rates less than
11 the applicable federal minimum wage in workweeks when said employees were
12 engaged in commerce or in the production of goods for commerce or were
13 employed in an enterprise engaged in commerce or in the production of goods for
14 commerce, within the meaning of the FLSA.

15 M. Since at least May 16, 2009, Defendants have violated Sections 7 and 15(a)(2) of
16 the FLSA by permitting the H-2B Employees to be paid wages at rates less than
17 one and one half times their regular rate for work performed in excess of 40 hours
18 in a workweek when said employees were engaged in commerce or in the
19 production of goods for commerce or were employed in an enterprise engaged in
20 commerce or in the production of goods for commerce, within the meaning of the
21 FLSA.

1 N. Since at least May 16, 2009, Defendants have been violating Section 11(a) of the
2 FLSA by interfering with the Secretary's ability to investigate Defendants for
3 compliance with the FLSA.

4 O. Since at least May 16, 2009, Defendants have been violating Sections 11(c) and
5 15(a)(5) of the FLSA by failing to make, keep and preserve records of the H-2B
6 Employees and of the wages, hours, and other conditions and practices of
7 employment maintained by Defendants as prescribed by the regulations found in
8 29 C.F.R. Part 516 that are issued, and from time to time amended, pursuant to
9 Section 11(c) of the FLSA.

10 P. Since at least May 16, 2009, Defendants have violated Section 15(a)(3) of the
11 FLSA by retaliating, or otherwise discriminating in any way against H-2B
12 Employees whom Defendants believed had spoken to government officials.

13 Q. Since at least May 16, 2009, Defendants have violated Section 15(a)(3) of the
14 FLSA by threatening to retaliate, or otherwise discriminate in any way against H-
15 2B Employees who engaged in activity protected by the FLSA, including
16 speaking to government officials.
17
18

19 **III. JUDGMENT**

20 Therefore, upon motion of the attorneys for the Secretary, and for cause shown,
21

22 **IT IS HEREBY ORDERED, ADJUDGED, AND DECREED** that pursuant to Section
23 17 of the FLSA, 29 U.S.C. § 217, Defendant Paul Yu and Defendant Acme, its officers, agents,
24 servants, employees, successors, and all persons in active concert or participation with them be,
25

1 and hereby are, permanently enjoined and restrained from violating the provisions of the FLSA,
2 in any of the following manners:

- 3 1. Defendants shall not, contrary to Sections 6 and 15(a)(2) of the FLSA, 29 U.S.C. §§ 206
4 and 215(a)(2), pay any of its employees who in any workweek are engaged in commerce
5 or in the production of goods for commerce or who are employed in an enterprise
6 engaged in commerce or in the production of goods for commerce, within the meaning of
7 the FLSA, wages at a rate less than \$7.25 per hour (or at a rate less than such other
8 applicable minimum rate as may hereinafter be established by amendment to the FLSA).
- 9 2. Defendants shall not, contrary to Sections 7 and 15(a)(2) of the FLSA, 29 U.S.C. §§ 207
10 and 215(a)(2), pay any of its employees who in any workweek are engaged in commerce
11 or in the production of goods for commerce or who are employed in an enterprise
12 engaged in commerce or in the production of goods for commerce, within the meaning of
13 the FLSA, wages less than one and one half times that employee's regular rate of pay for
14 each hour worked in excess of 40 in a workweek.
- 15 3. Defendants shall not, contrary to Sections 11(a) and 15(a)(3) of the FLSA, 29 U.S.C. §§
16 211(a), 215(a)(3), interfere with the Secretary's ability to investigate Defendants for
17 compliance with the FLSA in any way, including, but not limited to, instructing
18 employees not to speak truthfully to government officials, and providing false records of
19 pay and hours worked to the Secretary.
- 20 4. Defendants shall not, contrary to Sections 11(c) and 15(a)(5) of the FLSA, 29 U.S.C. §
21 211(c) and 215(a)(5), fail to make, keep and preserve accurate records of their employees
22 and of the wages, hours, and other conditions and practices of employment maintained by
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1 them as prescribed by the regulations issued, and from time to time amended, pursuant to
2 Section 11(c) of the FLSA and found in 29 C.F.R. Part 516.

- 3 5. Defendants shall not, contrary to Section 15(a)(3) of the FLSA, 29 U.S.C. § 215(a)(3),
4 retaliate or threaten to retaliate against any employee for reporting or complaining about
5 any violations of the FLSA, or otherwise engaging in activity protected by the FLSA.
- 6 6. Defendant Paul Yu and Defendant Acme, as well as its officers and directors, are further
7 permanently enjoined and restrained from applying for any visa to employ any individual
8 from outside of the United States, including, but not limited to the H-1B, H-2A, H-2B, H-
9 2A visas. *See* 8 C.F.R § 214.2(h).
- 10 7. **IT IS FURTHER ORDERED** that Defendants shall not withhold payment of
11 **\$195,090.00**, which constitutes the unpaid minimum wage and overtime premium
12 compensation found due since May 16, 2009, to those former employees of Defendants
13 named in **Exhibit A to the Second Amended Complaint**, attached hereto and made a
14 part hereof, plus an additional equal amount of **\$195,090.00** as statutorily authorized
15 liquidated damages, for a total of **\$390,180.00**.
- 16 8. Defendants shall not request, solicit, suggest, or coerce, directly, or indirectly, any
17 employee to return or to offer to return to the Defendants or to someone else for the
18 Defendants, any money in the form of cash, check, or any other form, for wages
19 previously due or to become due in the future to said employee under the provisions of
20 this Consent Judgment or the Act; nor shall Defendants accept, or receive from any
21 employee, either directly or indirectly, any money in the form of cash, check, or any
22 other form, for wages heretofore or hereafter paid to said employee under the provisions
23 of this Consent Judgment or the Act; nor shall Defendants discharge or in any other
24 of this Consent Judgment or the Act; nor shall Defendants discharge or in any other
25

1 manner discriminate, nor solicit or encourage anyone else to discriminate, against any
2 such employee because such employee has received or retained money due to him from
3 the Defendants under the provisions of this Consent Judgment or the Act.

- 4 9. Defendants shall not withhold from the amount paid the employees' share of any taxes or
5 benefits. The Secretary shall allocate the gross amount paid by the Defendants to wages,
6 liquidated damages, and civil monetary penalties, and deduct the employees' share of any
7 federal taxes and benefits in compliance with all laws and regulations.
8

9
10 **FURTHER, JUDGMENT IS HEREBY ENTERED**, pursuant to Section 16(c) of the
11 FLSA, 29 U.S.C. § 216(c), in favor of the Secretary and against Defendants Acme and Paul Yu
12 in the total amount of back wages, plus an additional equal amount as liquidated damages, for a
13 total of \$390,180.00.

- 14 10. Defendants shall pay to the Secretary the total amount of the back wages of \$195,090.00
15 referenced in paragraph 7 above, which represents the unpaid gross minimum wage and
16 overtime premium compensation hereby found to be due since May 16, 2009, to the
17 former employees of Defendants named in Exhibit A to the Second Complaint to be
18 allocated by the Secretary.

- 19 11. Pursuant to authority expressly provided in Section 16 of the FLSA, 29 U.S.C.

20 § 216, Defendants shall further pay to the Secretary the additional equal sum of the
21 liquidated damages of \$195,090.00, hereby found to be due since May 16, 2009, to the
22 former employees named in Exhibit A to the Second Amended Complaint, and
23 \$12,320.00 in civil money penalties for the violations of the FLSA described herein.
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1 12. The monetary provisions of this Consent Judgment shall be deemed satisfied where
2 Defendants comply with the following payment provisions:

- 3 a. Within thirty (30) calendar days of the entry of this Consent Judgment, Defendants
4 shall deliver to the Wage and Hour Division, United States Department of Labor,
5 Attn: District Director Patrick Candoleta, 520 West Soledad Avenue, Hagatna, Guam
6 96910, a schedule containing: (1) the employer's name, employer identification
7 number(s), employer addresses and telephone numbers, and (2) the names, last known
8 home addresses, Social Security numbers, home telephone numbers, and mobile
9 telephone numbers for each employee named in Exhibit A to the Second Amended
10 Complaint.
11
- 12 b. Within thirty (30) calendar days of entry of this Consent Judgment, Defendants shall
13 initiate repayment of the liquidated damages of \$195,090.00 by delivering a cashier's
14 check or money order in the amount of \$100,000.00. Defendants shall pay the
15 remaining liquidated damages of \$95,090.00 in five monthly payments of \$16,805.56
16 on the first of every month, and a final liquidated damage payment of \$11,062.20 due
17 on the first of the month after the six preceding payments of \$16,805.56, in
18 accordance with the schedule of payments outlined in the attached Exhibit 1.
19
- 20 c. Defendants shall initiate repayment of the civil money penalties of \$12,320.00 with
21 the first payment of \$5,743.36 due on delivered on the same date as the final
22 liquidated damage payment of \$11,062.20 described in paragraph III.11.b, in
23 accordance with the schedule of payments outlined in the attached Exhibit 1.
24 Defendants shall pay the remaining civil money penalties of \$6,576.64, on the first of
25 the following month.

- 1 d. Defendants shall initiate repayment of the back wages of \$195,090.00 with the first
2 payment of \$10,228.92 delivered on the same date as the final civil money penalty
3 payment of \$6,576.64 described in paragraph III.11.c, in accordance with the
4 schedule of payments outlined in the attached Exhibit 1. Defendants shall pay the
5 remaining back wages of \$184,861.08 in eleven monthly payments of \$16,805.56, in
6 accordance with the schedule of payments outlined in the attached Exhibit 1.
7
8 e. Each payment shall be made by certified, or cashier's check or money order made
9 payable to Wage & Hour Div., Labor and delivered to District Director Patrick
10 Candoleta, 520 West Soledad Avenue, Hagatna, Guam 96910 on or before the date
11 due. Each remittance shall show the Firm name of "Acme Universal, Inc." and shall
12 indicate whether the payment is made for back wages, civil money penalties, or
13 liquidated damages as shown on Exhibit 1. As shown on Exhibit 1, the payments will
14 be made in multiple checks.

15 13. In the event of a default in the timely making of the payments specified in this Consent
16 Judgment, the full gross amount outstanding due under this Consent Judgment, plus post-
17 judgment interest at the rate of 10% per year from the date of this Consent Judgment until
18 the amount of this Consent Judgment is paid in full, shall become immediately due and
19 payable directly to the U.S. Department of Labor by certified check to the Wage and
20 Hour Division. For the purposes of this paragraph, a "default" is deemed to occur if
21 payment is not delivered within five (5) calendar days of the due date.
22

23 14. The Secretary shall allocate and distribute the remittances, or the proceeds thereof, less
24 deductions for employees' share of Social Security, Medicare and federal income taxes to
25 the persons named on Exhibit A to the Second Amended Complaint, or to their estates if

1 that be necessary, in his sole discretion, and any money not so paid within a period of
2 three years from the date of its receipt, because of an inability to locate the proper
3 persons or because of their refusal to accept it, shall be then deposited in the Treasury of
4 the United States, as miscellaneous receipts, pursuant to 29 U.S.C. § 216(c). The
5 Secretary shall be responsible for deducting the employee's share of Social Security,
6 Medicare, and federal income taxes from the amounts paid to the persons named in
7 Exhibit A to the Second Amended Complaint, and for remitting said deductions to the
8 appropriate federal agencies. The Secretary will provide the Defendants quarterly reports
9 on the amounts remitted and deducted to the persons named in Exhibit A to the Second
10 Amended Complaint.
11

12 15. IT IS FURTHER ORDERED that this Court shall retain jurisdiction of this action for
13 purposes of enforcing compliance with the terms of this Consent Judgment.
14

15 Dated this _____ day of _____, 2015
16

17 _____
18 U.S. DISTRICT JUDGE
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The parties stipulate to entry of this Consent Judgment upon entry of the terms stated

herein:

Dated: March 24, 2015

Dated: 3/24/15

O'Connor Berman Dotts & Banes

M. PATRICIA SMITH
Solicitor of Labor



MICHAEL DOTTS
Attorney for Defendants
Acme Universal, Inc. and Xin Bo "Paul" Yu

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Attorney
Attorneys for U.S. Department of Labor

EXHIBIT 1
Installment Plan

Payment	Due	Amount Due	Payment Allocation
1	30 days after entry of Consent Judgment	\$100,000.00	LDs***
2	First of the month following Payment 1	\$16,805.56	LDs
3	First of the month following Payment 2	\$16,805.56	LDs
4	First of the month following Payment 3	\$16,805.56	LDs
5	First of the month following Payment 4	\$16,805.56	LDs
6	First of the month following Payment 5	\$16,805.56	LDs
7	First of the month following Payment 7	\$11,062.20	LDs
8	Same date as Payment 7	\$5,743.26	CMPs
9	First of the month following Payments 7 and 8	\$6,576.64	CMPs
10	Same date as Payment 9	\$10,228.92	BWs
11	First of the month following Payments 9 and 10	\$16,805.56	BWs
12	First of the month following Payment 11	\$16,805.56	BWs
13	First of the month following Payment 12	\$16,805.56	BWs

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14	First of the month following Payment 13	\$16,805.56	BWs
15	First of the month following Payment 14	\$16,805.56	BWs
16	First of the month following Payment 15	\$16,805.56	BWs
17	First of the month following Payment 16	\$16,805.56	BWs
18	First of the month following Payment 17	\$16,805.56	BWs
19	First of the month following Payment 18	\$16,805.56	BWs
20	First of the month following Payment 19	\$16,805.56	BWs
21	First of the month following Payment 20	\$16,805.56	BWs

LDs – refers to Liquidated Damages. All payments allocated to Liquidated Damages should indicate the term “LDs” on the face of the check.

CMPs – refers to Civil Money Penalties. All payments allocated to Civil Money Penalties should indicate the term “CMPs” on the face of the check.

BWs – refers to Back Wages. All payments allocated to Back Wages should indicate the term “BW” on the face of the check.